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Message Text

PAGE 01 SALT T 00137 032100 Z

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ACTION SS-25

INFO OCT-01 ADP-00 SSO-00 CCO-00 NSCE-00 DODE-00 CIAE-00

INRE-00 /026 W
---------- 096625
O P 031849 Z APR 73
FM USDEL SALT TWO II
TO SECSTATE WASHDC IMMEDIATE 1915
INFO AMEMBASSY MOSCOW PRIORITY
USMISSION NATO PRIORITY

S E C R E T USDEL SALT TWO II 0137

EXDIS SALT

DOD HANDLE AS SPECAT FOR SECDEF

E. O. 11652: XGDSI
TAGS: PARM
SUBJECT: SALT MEETING OF APRIL 3, 1973

1. SUMMARY. SEMENOV LED OFF APRIL 3 MEETING WITH SURVEY OF PROBLEMS TO BE SOLVED IN WORKING OUT " UNDERSTANDING" AND JOHNSON FOLLOWED WITH RESPONSE TO SOVIET STATEMENT OF MARCH 30. SEMENOV CHARGED US WAS NOT DISCUSSING SPECIFICS AND SAID TIME AVAILABLE TO WORK OUT AGREEMENT IS SHORT. HE THEN DISCUSSED EIGHT AREAS IN WHICH SOLUTIONS ARE NEEDED FOR " UNDERSTANDING" ON MORE COMPLETE MEASURES FOR LIMITATION OF STRATEGIC OFFENSIVE ARMS. RESPONDING TO SOVIET STATE-MENT OF MARCH 30, JOHNSON SAID US BELIEVES IT WOULD BE PREMATURE TO CONSIDER OBLIGATIONS TO EXERCISE RESTRAINT BEFORE WE HAVE BETTER UNDERSTANDING OF SPECIFIC LIMITATIONS ON CONTRAL SYSTEMS. HE REBUTTED SOVIET CRITICISM OF US STRESS ON SURVIVABILITY AND PENETRATION CAPABILITY AND ALSO REITERATED US PROPOSAL ON ICBM- THROW- WEIGHT. JOHNSON CONCLUDED WITH REVIEW OF APPARENT SOVIET POSITION ON CENTRAL SYSTEMS, FINDING IT ONE- SIDED, AND STRONGLY URGED SERIOUS CONSIDERATION OF US PROPOSALS. NEXT MEETING APRIL 6. END SUMMARY.

SECRET

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2. SEMENOV CHARGED US DELEGATION HAS CLEARLY PREFERRED NOT TO DISCUSS SPECIFIC SOLUTIONS TO COMPLICATED TASKS BEFORE US

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BUT RATHER TO INTRODUCE NEW " CRITERIA" AND " KEY ELEMENTS"
WHICH PRESENT ONE- SIDED APPROACH TO STRATEGIC SITUATION. HE
OBSERVED THAT TIME TRAINING, HARMONIZATION OF LOGISTICS, AND IMPROVED
COORDINATION OF AIR CONTROL AND WARNING. AS PARTIAL CONCESSION
TO THE SPANISH WE POSSIBLY COULD DISCUSS PRESUMED GEOGRAPHIC
ZONES OF COMMON INTEREST FOR SPECIFIC LIMITED PURPOSES ONLY,
SUCH AS SHARING INTELLIGENCE OR PLANNING TRAINING EXERCISES.

3. SPANISH DOCUMENTS AND REPEATED COMMENTS OF GENERAL DIEZ-
ALEGRIA AND OTHER SENIOR MILITARY INDICATE WHAT SPANISH SEEK
MOST FROM DEFENSE COMPATIBILITY EXERCISE IS BASICALLY: (A)
INFO ON US PLANS AND INTENTIONS AFFECTING THEM; AND (B) FEELING
OF BEING TAKEN INTO ACCOUNT IN OVERALL WESTERN DEFENSE CON-
SIDERATIONS.

4. I BELIEVE WE CAN AVOID APPEARANCE OF COMMITMENT AND HELP
MEET THESE CONCERNS BY ACTION- ORIENTED PLAN THAT STRESSES
REGULAR, HIGH LEVEL SUBSTANTIVE BRIEFINGS ON US DEFENSE
POSTURE IN BROAD AREA OF MUTUAL INTEREST, AND BY MORE DETAILED
BRIEFINGS ON SPECIFIC ROLES IN BROAD DEFENSE PICTURE OF US
MILITARY ACTIVITIES BASED IN SPAIN OR RELYING ON SPANISH-
BASED RESOURCES. FOR INFO TRANSMISSION, AND AS IMPORTANT
SYMBOL IN ACKNOWLEDGING SPANISH ROLE IN WESTERN DEFENSE,
PLAN MUST PROVIDE FOR VISIBLE LIAISON ARRANGEMENTS, PREFERABLY
AT HIGH LEVEL, BETWEEN SPANISH ARMED FORCES AND MAJOR US COMMANDS
IN EUROPE. WHILE WE WOULD BEGIN WITH AD HOC LIAISON ARRANGE-
MENTS, HOPEFULLY WE COULD ULTIMATELY ENTER INTO EARLY DISCUSSIONS
OF WAYS OF INSTITUTIONALIZING SUCH ARRANGEMENTS.

5. IN WORKING OUT THIS PLAN AND LATER PLANS WITH SPANISH ,
WE SHOULD STRESS PRINCIPLES OF PARTICIPATION AND RECIPROCITY.
MOST RECENT GOS COMMENTS (REF), FOR EXAMPLE, SUGGEST POINTEDLY
THAT JOINT TRAINING MUST BE JOINT IN ALL ASPECTS, NOT JUST US-
ORGANIZED EXERCISE WITH SPANISH PARTICIPATION. SIMILARLY IT
MUST BE CLEAR THAT SPANISH MUST GIVE AS WELL AS RECEIVE
IN EXCHANGES ON FORCE PLANNING DATA, LOGISTICS AND INTELLIGENCE.
EXISTING INTELLIGENCE EXCHANGES BETWEEN US AND SPAIN SHOULD
BE CONTINUED AND, IF FEASIBLE, EXPANDED. WHILE THE FACT
OF JOINT ACTION IN THESE AREAS IS ITSELF AS IMPORTANT
POLITICALLY AS PROBABLE RESULTS, IMPLEMENTATION OF PLAN
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COULD BE HIGHLY BENEFICIAL, PROVIDING US USEFUL INTELLIGENCE,
OPPORTUNITIES TO STIMULATE FURTHER INTEREST IN PURCHASES OF
US MILITARY EQUIPMENT, AND MEANS OF ENCOURAGING GOS TO
STRENGTHEN JACCC AND REMOVE SOME OF BUREAUCRATIC AND JURI-
SDICTIONAL BARRIERS THAT HAVE KEPT IT FROM PERFORMING AT ITS
FULL POTENTIAL.

6. WE PROPOSE TO TABLE FOLLOWING OUTLINE PLAN IN PERMANENT

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SECRETARIAT ASAP AFTER APPROVAL BY WASHINGTON. DISCUSSIONS ON ALL FIVE ACTION PROGRAMS COULD PROCEED SIMULTANEOUSLY WITH SOME BEING HANDLED BY PERMANENT SECRETARIAT ITSELF AND OTHERS BY AD HOC BILATERAL SUBCOMMITTEES. ASSUMING STARTING DATE FOR TALKS MID- APRIL, PROGRESS COULD THEN BE REPORTED TO JOINT COMMITTEE AT NEXT MEETING, NOW TENTATIVELY SET FOR MAY. MOST OF ACTIVITIES ENVISIONED BY PLAN WOULD TAKE PLACE DURING 12- MONTH PERIOD BEGINNING OCT 1, 73. CYCLE COULD BEGIN ANEW IN SPRING OF 74 WITH 1974-75 PLAN TAKING SHAPE THROUGH REVIEW, UPDATING AND MODIFICATION OF PREVIOUS YEAR' S PLAN BASED ON EXPERIENCE GAINED.

7. FOLLOWING IS TEXT OF DRAFT AGENDA FOR DEFENSE COMPATIBILITY ACTION PLAN DISCUSSIONS:

ACTION PROGRAM I -- JOINT TRAINING

A. DEVELOP AT LEAST ONE ANNUAL COMBINED TRAINING EXERCISE (IN ADDITION TO CURRENT JOINT EXERCISES CONDUCTED REGULARLY).

1. JOINT PLANNING OF EXERCISE IN SPAIN IN FALL BETWEEN REPS OF HIGH GENERAL STAFF AND SERVICE MINISTRIES FOR SPAIN AND US FORCES EUROPE AND PERMANENT SECRETARIAT FOR US.

2. PRESUMED GEOGRAPHIC AREA OF MUTUAL INTEREST EXCLUSIVELY FOR PURPOSES OF PLANNING JOINT TRAINING IS: WESTERN REACHES OF MED, IMMEDIATE MARITIME APPROACHES TO STRAIT OF GIBRALTAR AND NAVAL BASE AT ROTA, AND PENINSULAR SPAIN AND BALEARIC ISLANDS.

ACTION PROGRAM II -- EXCHANGE OF INTELLIGENCE AND PLANNING DATA

A. PROVISION TO SPAIN ONCE YEARLY OF US FORCE PLANNING INFO -- DRAWN FROM US SUBMISSION TO NATO MILITARY COMMITTEE -- AT CONFIDENTIAL

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SPECIAL MEETING, FOLLOWED BY QUESTIONS AND DISCUSSIONS.

B. PROVISION OF SIMILAR DATA BY SPAIN WITH LATER TALKS.

C. REGULARLY SCHEDULED BRIEFINGS ON FOL, AT LEAST ANNUALLY (IN ADDITION TO REGULAR NATO POLITICAL BRIEFINGS, AD HOC REGIONAL BRIEFINGS, AND MBFR AND CSCE CONSULTATIONS NOW PROVIDED):

1. THE THREAT: WARSAW PACT ORDER OF BATTLE.

2. MEDITERRANEAN BALANCE BRIEFING: SIXTH FLEET - SOVIET NAVAL BALANCE, WITH EMPHASIS ON WESTERN MEDITERRANEAN.

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3. 16 TH AIR FORCE BRIEFING.

4. SIXTH FLEET/ COMNAVACTS BRIEFINGS.

D. SPANISH BRIEFINGS ON WESTERN MED, NORTH AFRICA AND NEARBY ATLANTIC.

ACTION PROGRAM III -- HARMONIZATION OF LOGISTICS

A. ANNUAL US- SPANISH REVIEW OF MAJOR AREAS OF LOGISTIC COMPATIBILITY AND DIVERGENCY.

1. BRIEFINGS BY USCINCEUR SPECIALISTS ON MAJOR LOGISTICAL DEVELOPMENTS AND PROBLEM AREAS.

2. DISCUSSIONS OF PROPOSALS FOR FURTHER HARMONIZATION.

B. EXCHANGE PROGRAM FOR LOGISTIC SPECIALISTS, TO BE WORKED OUT BY INDIVIDUAL US AND SPANISH SERVICES.

ACTION PROGRAM IV -- LIAISON BETWEEN SPANISH AND US EUROPEAN COMMANDS

A. VISITS BY SENIOR SPANISH OFFICERS TO MAJOR US COMMANDS FOR BRIEFINGS AND DISCUSSIONS AT LEAST ANNUALLY:

1. USCINCEUR STUTTGART.

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2. CINCUSNAVEUR LONDON.

3. CINCUSAFE RAMSTEIN.

4. 16 TH AIR FORCE NAPLES

B. DISCUSSIONS OF POSSIBLE PERMANENT LIAISON ARRANGEMENTS LITH SOME OF ABOVE HEADQUARTERS.

ACTION PROGRAM V -- AIR CONTROL AND WARNING IN AREA OF MUTUAL INTEREST

A. HIGH LEVEL DISCUSSIONS OF JACCC OPERATIONS AND WAYS OF STRENGTHENING IT TO BETTER PERFORM MISSION.

B. HIGH LEVEL REVIEW OF HARMONIZATION OF SPAIN' S ACW SYSTEM WITH THAT OF US FORCES IN EUROPE AND OTHER WESTERN COUNTRIES.

C. JOINTLY PROPOSED AND PLANNED SPANISH- US AIR DEFENSE EXERCISE UNDER JACCC AUSPICES.

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1. POSSIBLE INCLUSION IN JOINT EXERCISE OF ITALIAN, FRENCH, PORTUGUESE AND/ OR OTHER MEDITERRANEAN AREA EUROPEAN FORCES.
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